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Adolescent Girls Empowerment Program (AGEP): Financial literacy and savings—Two-year follow-up

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ADOLESCENT GIRLS EMPOWERMENT PROGRAM (AGEP): FINANCIAL LITERACY AND SAVINGS—TWO-YEAR FOLLOW-UP

Providing girls access to formal savings products has the potential to instill a culture of savings at a young age and develop positive money-management skills. This allows girls to build their own economic assets and, in turn, provide for themselves, manage emergencies, and help make safer and healthier decisions.¹ Providing opportunities for girls to improve their financial literacy—including budgeting and money-management skills—helps them plan their spending and develop a future orientation vis-à-vis money.² Having a savings account can solidify the financial-literacy skills girls develop by providing concrete opportunities to put their financial-literacy skills to use.^{3,4} Expanding adolescents' access to formal financial services also complements Zambia's national goals of financial inclusion.⁵

Lack of financial resources has been identified as a key driver of teenage pregnancy, which is linked to many other negative outcomes, such as early marriage and early school dropout.^{6,7} Therefore, for both economic and health reasons, working with girls to save as well as to be aware of the risks of depending on others for money, is not only an economic-strengthening intervention but also has the potential for a longer-term effect on sexual behavior and health outcomes.

ADOLESCENT GIRLS EMPOWERMENT PROGRAM (AGEP)

Through AGEP, the Population Council and partners implemented a social, health, and economic asset-building program in Zambia for over 11,000 vulnerable adolescent girls aged 10–19 years. The AGEP intervention was comprised of three major components: 1) weekly safe spaces groups in which girls met once a week for two years for training on sexual and reproductive health, life skills, and financial education; 2) a health voucher that girls could use at contracted private and public facilities for general wellness and sexual and reproductive health services; and 3) a savings account that was designed by the National Savings and Credit Bank of Zambia (Natsave) specifically to be girl-friendly.

The Population Council worked in partnership with NatSave, a Zambian parastatal financial institution, and Making Cents International (MCI), a Washington, DC-based consulting firm with expertise in providing technical assistance on youth-friendly financial product development, to develop a bank account specifically tailored to the needs of young girls in Zambia. The account had a small opening-balance requirement, no monthly fees, and a simplified account-opening process that allowed girls under the age of 18 to open, own, and make transactions on their account.^a

^a A waiver was obtained from the Bank of Zambia to allow minors to operate an account. An adult cosigner was required for account opening and withdrawals.

intervention period. In the two-year period following the program, only 5% of girls transacted on their account, although for those that did transact, they did so on average between three and four times per girl. Long-term account usage is depicted in Table 1, below.

Savings and financial literacy outcomes

Short-term program results indicated a positive impact on girls' financial literacy scores, as well as the frequency and amount of their savings. These effects were stronger for girls who opened savings accounts. Looking at the longer-term, post-intervention impact of AGEF on financial literacy outcomes, we see that the difference between the program and control girls' financial literacy scores did not remain, but the improved savings behavior did. Girls who participated in AGEF were seven percentage points more likely to have saved in the past year, and for girls who participated in more than half of the safe spaces sessions, that goes up to nineteen percentage points. For girls who opened savings accounts, the effect on saving is even stronger, with a thirty-one percentage point difference. In addition, girls with savings accounts had long-term increases in self-efficacy, more than double those of girls in the program without savings accounts.

CONCLUSION

The Adolescent Girls Empowerment Program—through its financial literacy curriculum and the developing and opening of savings accounts for program beneficiaries—was successful in initially strengthening girls' money-management skills—budgeting, financial goal-setting, and savings—as well as their savings behavior—both frequency and amount. Two years after girls stopped receiving regular financial-education training, the financial-literacy score for beneficiaries was no longer higher than the control group, but the improved savings behavior remained. This indicates that AGEF had set participants on the path of long-term regular savings behavior. In addition, savings accounts remained a motivation for savings behavior—whether formal or informal—even two years after the financial-literacy and regular group meetings ended.

A randomized controlled trial (RCT) completed in 2017 evaluated the impact of AGEF on financial literacy and savings behaviors. Communities where AGEF was being implemented were randomly assigned different versions of the intervention—including safe spaces only, safe spaces with health vouchers, and the full program (safe spaces, health vouchers, and savings accounts). In the control group, girls received no intervention. Data collected in 2015 represents the results of the program at the end of the two-year intervention. An initial savings brief^b described the process and lessons learned from the development of the account, as well as the short-term effect on financial literacy and savings behavior. Overall, AGEF successfully improved girls' financial literacy and savings behavior, and the results were strongest for those with a savings account. This brief focuses on those indicators two years after the program ended and reflects on the implications for the financial-services field in Zambia.

RESULTS

Account usage

Between January 2016 and December 2017, representing the two years after the program ended, girls were still using their "Girls Dream" savings accounts, although less frequently than during the intervention period. During the course of the two-year program, about 30% of the 2,094 girls who had opened accounts made additional transactions during the

TABLE 1. ACCOUNT USAGE BETWEEN 2016 AND 2017, TWO YEARS AFTER THE PROGRAM ENDED

	Deposits	Withdrawals
Total number of transactions^c	202	169
Total volume (ZMW)^d	79,040	80,581
Mean amount (ZMW) per transaction	391	477
Median amount (ZMW) per transaction	50	100

^b http://www.popcouncil.org/uploads/pdfs/2016PGY_AGEFSavings_brief.pdf.

^c Deposits and withdrawals were made from 72 and 69 unique accounts, respectively.

^d 1 US\$ ~ 9.7 ZMW (at time of publication).

- AGEF included a 19-session financial-education curriculum that was delivered in a group-based setting by a female mentor.
- AGEF, working with the National Savings and Credit Bank (Natsave) to design an adolescent-friendly savings account, helped program participants open a savings account at the nearest Natsave branch.
- The AGEF program had positive short-term effects on financial literacy and both short- and long-term effects on savings behavior.
- The savings account catalyzed positive savings behavior—both formal and informal—and had positive effects on girls' self-efficacy.

RECOMMENDATIONS

Given the financial literacy and savings results from AGEF, we recommend the following:

- Financial literacy for adolescents should be integrated into both health and life skills, as well as economic empowerment programs.
- Adolescent-friendly savings accounts should be made more widely available by financial institutions in Zambia, including features such as very low opening-balance requirements, no monthly fees or transaction charges, and simple “know your customer” and account-opening requirements.
- Banking regulations should allow adolescents to operate accounts in their own name, and require a cosigner only for account opening and withdrawals.
- Financial institutions should make depositing and withdrawing easier by using digital technologies and placing banking services within communities (especially in rural areas). In cases where those services exist, regulations should allow adolescents to use these methods of transacting.

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